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| INFO | LOG-00 | AID-01  | CIAE-00 | SMEC-00 | OASY-00 | DODE-00 | DOEE-00 |
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P 111255Z AUG 94  
FM AMEMBASSY BRUSSELS  
TO SECSTATE WASHDC PRIORITY 8844  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 03 BRUSSELS 08910

DEPARTMENT FOR AF/C AND EUR/NE

E.O. 12356: DECL: OADR  
TAGS: PGOV, EAID, PHUM, BE, RW, HA, CG  
SUBJECT: BELGIAN MFA POLITICAL DIRECTOR ON RWANDA

REF: LUXEMBOURG 937

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1. ALL TEXT - CONFIDENTIAL.

2. SUMMARY. ACCORDING TO THE BELGIAN MFA POLITICAL DIRECTOR, BELGIUM PLANS TO KEEP A "SPECIAL MISSION" IN KIGALI FOR NOW, WITH THE HEAD OF THE MISSION TO CHANGE THIS MONTH. BELGIUM RECOGNIZES THE NEW GOVERNMENT AS IN EFFECTIVE CONTROL. THE RWANDAN EMBASSY IN BRUSSELS MAY REOPEN SOON UNDER NEW MANAGEMENT. AMONG CONSIDERATIONS AFFECTING THE BELGIAN TIMETABLE FOR SENDING AN AMBASSADOR

OR CHARGE WILL BE THE INTENTIONS AND ACTIONS OF THE NEW GOVERNMENT ON RECONCILIATION, POWER-SHARING AND ADMINISTRATION OF JUSTICE. THE GOB IS CONCERNED ABOUT RECENT STATEMENTS ABOUT A 5-YEAR TRANSITION PERIOD. MORE IMMEDIATELY WORRISOME IS A REPORTED STATEMENT BY YOUTH MINISTER MASIMAKA TO AN AMERICAN JOURNALIST THAT UP TO 100,000 PEOPLE WOULD NEED TO BE BROUGHT TO JUSTICE: 50,000 FROM THE OLD ADMINISTRATION, 20,000 FROM THE ARMY AND 30,000 FROM THE MILITIAS. THE BELGIAN MFA HOPES TO KEEP IN CLOSE TOUCH WITH THE USG TO SHARE IDEAS AND PROPOSALS FOR PROMOTING RECONCILIATION AND POWER-SHARING, AND PARTICULARLY FOR HANDING THE DIFFICULT ISSUE OF ADMINISTRATION OF JUSTICE, IN RWANDA. ONE IDEA MIGHT BE INTERNATIONAL TRIALS FOR PROMINENT HUTU POLITICIANS GUILTY OF INCITING MASSACRES AND PROVIDING OBSERVERS FOR LOCAL TRIALS FOR THOSE INVOLVED IN HOMICIDES IN RWANDA. THE EUROPEAN COMMISSION IS ASKING MEMBER STATES ABOUT AN IDEA FOR PROVIDING LAWYERS/OBSERVERS FOR LOCAL ADMINISTRATION OF JUSTICE IN RWANDA. END SUMMARY.

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3. BELGIAN MFA POLITICAL DIRECTOR FRANS VAN DAELE  
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RETURNED POLCOUNS 8/11 CALL TO MFA AFRICA DIVISION TO  
DISCUSS DEVELOPMENTS IN RWANDA.

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4. VAN DAELE SAID HIS MINISTRY APPRECIATED THE RECENT CONTACTS WITH A/S MOOSE, L PDAS MATHYSON, AND WITH HUMAN RIGHTS OFFICIALS ON RWANDA. HE HOPED THAT WE COULD CONTINUE TO SHARE VIEWS REGULARLY AS WE LOOK FOR WAYS TO PROMOTE SOME FORM OF RECONCILIATION, JUSTICE, AND POWER-SHARING IN RWANDA.

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MFA PLANS TO CONTINUE "SPECIAL MISSION" STATUS IN KIGALI  
FOR NOW  
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5. VAN DAELE SAID BELGIUM HAD NO TIMETABLE AS YET FOR SENDING AN AMBASSADOR OR CHARGE D'AFFAIRES TO KIGALI. INSTEAD, IT WOULD KEEP A "SPECIAL MISSION" IN PLACE. AMBASSADOR DOUXCHAMPS WOULD BE REPLACED SOON BY AMBASSADOR DUQUE FROM LUXEMBOURG (REFTEL) AS HEAD OF THIS SPECIAL

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MISSION. VAN DAELE SAID THE OBJECTIVES OF THE BELGIAN MISSION IN KIGALI WERE THREEFOLD: 1) TO LOCATE BELGIAN ASSETS AND GET THE MISSION GOING AGAIN; 2) TO OBSERVE, MAKE CONTACTS, AND REPORT ON LOCAL DEVELOPMENTS; AND 3) TO CONVEY TO THE GOVERNMENT IN KIGALI WHAT BELGIUM EXPECTS FROM THEM IN THE WAY OF MOVEMENT TOWARD SOME FORM OF RECONCILIATION AND POWER-SHARING AND TO SEE HOW BELGIUM CAN HELP IN THIS REGARD. VAN DAELE SAID BELGIUM'S

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TIMETABLE FOR SENDING AN AMBASSADOR TO KIGALI COULD BE AFFECTED BY A NUMBER OF DEVELOPMENTS, BUT WOULD CERTAINLY BE INFLUENCED BY THE POLITICAL INTENTIONS OF THE NEW GOVERNMENT.

6. ON THE PURELY PRACTICAL SIDE, AMBASSADOR DOUXCHAMPS AND HIS TEAM HAD MADE GREAT STRIDES IN STARTING UP THE MISSION. IN ADDITION TO PHONE AND FAX CONTACTS, BRUSSELS

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FM AMEMBASSY BRUSSELS  
TO SECSTATE WASHDC PRIORITY 8845  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY

C O N F I D E N T I A L SECTION 02 OF 03 BRUSSELS 08910

DEPARTMENT FOR AF/C AND EUR/NE

E.O. 12356: DECL:OADR  
TAGS: PGOV, EAID, PHUM, BE, RW, HA, CG  
SUBJECT: BELGIAN MFA POLITICAL DIRECTOR ON RWANDA

NOW HAS A NORMAL TELEGRAM CHANNEL WITH ITS MISSION IN  
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KIGALI.

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CONCERNS ABOUT POWER-SHARING  
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7. VAN DAELE EXPRESSED SOME CONCERNS HE FELT FROM THE  
"EXCELLENT REPORTING" DOUXCHAMPS HAD BEEN DOING ABOUT THE  
INTENTIONS AS WELL AS THE ABILITY OF THE NEW GOVERNMENT IN  
POWER-SHARING. KAGAME HAD TOLD DOUXCHAMPS THAT FORMER FAR  
SOLDIERS NOT GUILTY OF CRIMES WOULD BE ACCEPTED IN THE NEW  
ARMY. BUT IT WAS TOO EARLY TO SEE ANY EXAMPLES OF THIS.  
IN POLITICAL TERMS, BELGIUM WAS WATCHING TO SEE WHETHER  
THE HUTUS IN THE NEW GOVERNMENT HAD MUCH INFLUENCE. VAN  
DAELE NOTED THAT NEITHER BIZIMUNGU NOR TWAGIRAMUNGU HAD  
MUCH OF A HUTU POWER BASE. BOTH SEEMED TO BE OVERSHADOWED  
IN THE GOVERNMENT BY MORE POWERFUL TUTSI  
FIGURES--ESPECIALLY VP KAGAME.

8. ANOTHER INDICATOR WOULD BE WHETHER HUTUS FROM THE MRND  
PARTY WERE REINTEGRATED INTO THE GOVERNMENT. THE RPF HAD  
SAID THE PARTY, WHICH MUST BE CONSIDERED RESPONSIBLE FOR  
THE MASSACRES, COULD NOT BE REHABILITATED, BUT INDIVIDUAL

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POLITICIANS MIGHT BE. SO FAR THAT HAD NOT HAPPENED. VAN DAELE ACKNOWLEDGED THIS MIGHT NOT BE THE FAULT OF THE GOVERNMENT IN KIGALI, AS HUTU POLITICIANS HAD NOT BEEN FLOCKING BACK TO KIGALI.

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9. POLITICALLY, BELGIUM WOULD ALSO BE WATCHING TO WHAT EXTENT THE LOGIC AND SPIRIT OF THE ARUSHA PROCESS WILL BE APPLIED. IN THIS REGARD, THE GOB WAS CONCERNED ABOUT THE

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NEW GOVERNMENT'S PUBLIC STATEMENTS ABOUT A 5-YEAR  
TRANSITION PERIOD.

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CONCERNS ABOUT ADMINISTRATION OF JUSTICE AND NATIONAL  
RECONCILIATION  
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10. BELGIUM'S MORE IMMEDIATE CONCERNS WERE ABOUT HOW THE NEW AUTHORITIES PLANNED TO HANDLE THE ADMINISTRATION OF JUSTICE TO THOSE ACCUSED OF INVOLVEMENT IN THE MASS MURDERS WHICH HAD OCCURRED IN RWANDA AND HOW MUCH RESPONSIBILITY AND MONITORING THEY WERE WILLING TO ASSIGN TO THE INTERNATIONAL COMMUNITY. VAN DAELE WAS PARTICULARLY CONCERNED BY REPORTS THE BELGIANS HAD BEEN RECEIVING ON THIS ISSUE. VAN DAELE SAID JUPPE HAD TOLD THE EU THAT THE FRENCH UNDERSTOOD THE NEW ADMINISTRATION PLANNED TO TRY SOME 40,000 PEOPLE. AMBASSADOR DOUXCHAMPS HAD JUST REPORTED THAT RPF MINISTER OF YOUTH AFFAIRS PATRICK MASIMAKA (DESCRIBED AS THE IDEOLOGIST OF THE RPF) HAD TOLD A "CHRISTIAN SCIENCE MONITOR" CORRESPONDENT THAT THE NEW GOVERNMENT BELIEVED UP TO 100,000 PEOPLE WERE INVOLVED AND WOULD NEED TO BE BROUGHT TO JUSTICE. MASIMAKA REPORTEDLY PROVIDED A "BREAKDOWN" INTO CATEGORIES OF THIS 100,000: 50,000 FROM THE OLD GOVERNMENT ADMINISTRATION, 20,000 FROM THE ARMY, AND 30,000 FROM THE HUTU MILITIAS.

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SHARING IDEAS ON THE JUSTICE PROCESS  
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11. VAN DAELE AGREED WITH THE ASSESSMENT OF AMERICAN OFFICIALS THAT IT WAS CRITICAL FOR THE INTERNATIONAL COMMUNITY TO BE ABLE TO PROVIDE ASSISTANCE AND MONITORS ASAP AND TO WEIGH IN WITH THE NEW GOVERNMENT HEAVILY ON THIS ISSUE. VAN DAELE SAID THAT, PERSONALLY, HE THOUGHT

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|      | PMB-00 | PRME-01 | DRL-09  | G-00    | /045W   |         |         |

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P 111255Z AUG 94  
FM AMEMBASSY BRUSSELS  
TO SECSTATE WASHDC PRIORITY 8846  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY KINSHASA PRIORITY  
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C O N F I D E N T I A L SECTION 03 OF 03 BRUSSELS 08910

DEPARTMENT FOR AF/C AND EUR/NE

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E.O. 12356: DECL:OADR  
TAGS: PGOV, EAID, PHUM, BE, RW, HA, CG  
SUBJECT: BELGIAN MFA POLITICAL DIRECTOR ON RWANDA

THE INTERNATIONAL COMMUNITY MIGHT WANT TO CONSIDER  
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INTERNATIONAL TRIALS FOR PROMINENT HUTU POLITICIANS WHO  
HAD URGED THE MASSACRES AND THE PROVISION OF LAWYERS,  
OBSERVERS, MONITORS FOR THE ADMINISTRATION OF JUSTICE TO A  
LARGE NUMBER OF OTHER PEOPLE WHO WOULD BE ACCUSED OF  
HOMICIDE. IN THIS REGARD, VAN DAELE MENTIONED HE HAD JUST  
RECEIVED A PROPOSAL FROM THE EUROPEAN COMMISSION ON THE  
POSSIBILITY OF PROVIDING LAWYERS/OBSERVERS TO MONITOR  
LOCAL ADMINISTRATION OF JUSTICE IN RWANDA.

12. POLCOUNS MENTIONED THE PROPOSAL SHE HAD SEEN IN THE  
BELGIAN PRESS 8/11 FROM DR. REGINALD MOREELS, THE  
PRESIDENT OF MFS-BELGIUM, THAT NGO'S SUCH AS MSF, AMNESTY,  
AFRICA WATCH AND OTHERS HELP THE UN BY PROVIDING HUMAN  
RIGHTS MONITORS "IN EVERY COMMUNE" IN RWANDA. MOREELS'  
PROPOSITION HAD BEEN THAT AT LEAST 450 SUCH OBSERVERS,  
PAID BY THE UN OR PRIVATE ORGANIZATIONS, WOULD BE NEEDED  
FOR A PERIOD FROM 6 MONTHS TO 3 YEARS TO HELP REBUILD  
RELATIONS BETWEEN THE ETHNIC GROUPS AND ENSURE CONDITIONS  
NOT ONLY FOR THE SAFE RETURN OF LOCAL POPULATIONS. VAN  
DAELE RESPONDED ONLY THAT IT WOULD BE HELPFUL TO MOBILIZE  
PRIVATE AS WELL AS PUBLIC MEANS AS THE TASK OF NATIONAL  
RECONCILIATION IN RWANDA WAS AN ENORMOUS ONE.

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NEW MINISTER OF PUBLIC HEALTH TO CALL IN BRUSSELS  
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13. VAN DAELE SAID HE WOULD BE RECEIVING THE NEW RWANDAN  
MINISTER OF PUBLIC HEALTH AND WOMEN'S AFFAIRS AT THE END  
OF THE DAY 8/11. LOCAL RPF REPRESENTATIVE BAYANA (JAMES  
RUEGO IS IN KIGALI, AT LEAST FOR THE MOMENT) HAD CALLED  
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VAN DAELE TO SAY THE NEW MINISTER HAD A MESSAGE ABOUT

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REOPENING THE RWANDAN EMBASSY IN BRUSSELS. VAN DAELE OFFERED TO BRIEF POLCOUNS ON THIS MEETING 8/12. HE SAID BELGIUM RECOGNIZED THE NEW GOVERNMENT IN KIGALI AS IN EFFECTIVE CONTROL AND INDICATED HE FORESAW NO PROBLEM IF IT WISHED TO REOPEN ITS EMBASSY HERE.

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ZAIRE: BELGIUM WILL ADJUST ITS POLICY, BUT MORE SLOWLY  
THAN FRANCE  
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14. AT THE END OF THE CONVERSATION, POLCOUNS MENTIONED THE ANNOUNCEMENT THAT THE GOB WOULD RESUME ASSISTANCE TO ZAIRE AFTER A DELAY AND WITH CONDITIONS. VAN DAELE SAID HE UNDERSTOOD MFA CHEF DE CABINET LODE WILLEMS HAD EXPLAINED THE ADJUSTMENTS IN BELGIUM'S POLICY IN SOME DETAIL TO A/S MOOSE IN THEIR 8/8 TELEPHONE CONVERSATION. VAN DAELE SAID BELGIAN POLICY WOULD CHANGE, BUT MORE SLOWLY THAN THAT OF FRANCE. IN RESPONSE TO POLCOUNS' QUESTIONS ABOUT WHETHER THE BELGIANS PLANNED TO HAVE ANY OFFICIALS AT GOMA OR BUKAVU, VAN DAELE SAID NONE WERE ENVISAGED FOR NOW BUT THIS COULD CHANGE AS BELGIAN DEALINGS WITH ZAIRE CHANGED IN THE FUTURE.

15. WE NOTE THAT THE ANNOUNCEMENT OF POSSIBLE RESUMPTION OF ASSISTANCE TO ZAIRE IF CERTAIN CONDITIONS WERE MET BY THE KENGO GOVERNMENT HAS ELICITED A FIRESTORM OF COMMENT, BY BRUSSELS AUGUST STANDARDS, FROM ORGANIZATIONS, POLITICIANS AND LOCAL POLITICAL COMMENTATORS. GENERALLY, THE LIBERALS, NGO'S AND THE FEDERATION OF BELGIAN

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ENTERPRISES HAVE WELCOMED THE ANNOUNCEMENT, WHILE A NUMBER OF JOURNALISTS ARE CRITICAL AND AT LEAST ONE MINOR PARTY HAS ALREADY DEMANDED A PARLIAMENTARY DEBATE ON THE ISSUE, WHICH THE GOVERNMENT SAID IT ENVISAGED IN ANY CASE.

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